

NEATH PORT TALBOT COUNTY BOROUGH COUNCIL

Social Care Health and Wellbeing Cabinet Board

2nd November 2017

Report of the Head of Social Work Services – Andrew Jarrett

Matter for Decision

Endorse the principles of the Partnership Agreement for Western Bay Programme Infrastructure, whereby the City & County of Swansea is the host authority, with the three statutory partners of Bridgend County Borough Council, Neath Port Talbot County Borough Council and the ABMU Health Board

Wards Affected:

All wards

Partnership Agreement (S33) for Western Bay Infrastructure

1. Purpose of the Report

- 1.1 To seek endorsement of the principles of the Partnership Agreement (S33) for Western Bay Programme Infrastructure, which includes a pooled fund for the staffing costs for the Western Bay Programme Office.

2. Executive Summary

- 2.1 The regional partnership arrangements and work programmes are supported by the Western Bay Programme Office, hosted by the City & County of Swansea. The Programme Office works across partner organisations to deliver on the Regional Partnership Board priority areas of work and provides business support to the Regional Partnership Board and to the transformational Programme and Project Boards which support the Board.
- 2.2 The City and County of Swansea is the host authority for the Western Bay Programme Office. To date the posts (staffing), work programmes, meetings and activities have been funded by the Delivering Transformation Grant

combined with the Integrated Care Fund (formerly Intermediate Care Fund). The Partnership (s33) Agreement will formalise the arrangements for the Programme Office and establish a pooled fund arrangement drawing on the Revenue Support Grant and the Integrated Care Fund.

- 2.3 Skills and capacity to deliver regional working arrangements across health and social care and across local authority and sectoral boundaries are scarce and the experience which has been built up among the Western Bay Programme Office staff over the past 3-4 years is valuable to the programme going forward. The importance of retaining the knowledge and experience in the current team and providing some certainty to experienced staff, with a proposed extension of contracts for three years to 2020 (including a review in 2019) was agreed through support of a business case endorsed by the Western Bay Leadership Group (Local Authority and Health Board Chief Executives and Directors in November 2016. The S33 agreement has been endorsed in principle in Bridgend CBC and Swansea Council in June 2017.

3. Introduction

- 3.1 The Local Authority Chief Executives, Directors of Social Services, Heads of Service together with ABMU Health Board Senior Leaders across Bridgend, Neath Port Talbot and Swansea have been working together under the auspices of the Western Bay programme since 2012. The Western Bay programme has evolved and is now managing and overseeing a range of collaborative services and activities across the region.
- 3.2 A Regional Partnership Board provides strategic oversight and direction to Western Bay and includes elected Member representation from the three Local Authority Leaders and portfolio holders, the Chairman of the ABMU Health Board alongside third sector, independent sector, carers and service user representatives (full Membership of the RPB attached as Appendix 1).
- 3.3 The Western Bay Programme Office is hosted by the City & County of Swansea, through the employment of a small team of staff who coordinate and support a set of programmes and projects that progress health and social care integration. The funding for this arrangement has to date been through different Welsh Government funding streams (Regional Collaboration Fund, Delivering Transformation Grant and Intermediate Care Fund).
- 3.4 Welsh Government transferred the Delivering Transformation Grant funding to the Revenue Support Grant to continue to support the regional joint working activity and new requirements around partnership working, as required within the Social Services and Well-Being (Wales) Act 2014. The Integrated Care Fund is held by the ABMU HB for the Regional Partnership Board.

4. Legislation

- 4.1 The Social Services and Well-Being (Wales) Act 2014 brought about new requirements on partners in the way that services are delivered and the outcomes for citizens. Part 9 of the Act specifically imposes legislative

obligations on partners relating to Partnership Arrangements. It requires Local Authorities and the Health Board to make arrangements to promote co-operation with their relevant partners and others, in relation to adults with needs for care and support, carers and children. It also provides Welsh Ministers with regulation making powers in relation to formal partnership arrangements, resources for partnership arrangements (including pooled funds) and partnership boards.

4.2 Furthermore the Code of Practice for Part 8 of the Social Services and Well-Being (Wales) Act 2014 (SSWBWA) states '*The director of social services must lead on the development of effective arrangements, including at regional partnership level, to promote co-operation to achieve the following purposes:*

- a) *Improve the well-being of people with care and support needs, including carers who need support;*
- b) *Improve the quality of care and support for people, including support for carers;*
- c) *Protecting adults with care and support needs who are at risk of experiencing abuse or neglect; and*
- d) *Protecting children who are at risk or experiencing abuse or neglect'.*

4.3 There is therefore a statutory requirement for Directors of Social Services to ensure that partnership working arrangements are in place and are delivering improved effectiveness and efficiency in relation to the delivery of care and support services to address care and support needs, and support needs for carers, identified in the population needs assessment.

4.4 A draft Partnership Agreement has been developed to reflect the agreed partner contributions required to support the Western Bay Programme Office. The draft Partnership Agreement is based on the provisions of Section 33 of the National Health Services (Wales) Act 2006, which enables the Health Board and Local Authorities to pool funds to enable the provision of shared services.

5. Background

5.1 The Local Authority Chief Executives and Social Services Directors, together with the Chief Executive of the Health Board and Executive Directors of the HB across Western Bay have worked collaboratively for a number of years and there are a number of regional services and projects currently in existence which are working successfully e.g. Community Services Programme (older people services), Contracting and Procurement Project, prevention and wellbeing initiatives including Local Area/ Community Coordination, Workforce Development training implementation, the Wales Community Care Information System implementation, support for carers, as well as 'business as usual'/ Tier 2 initiatives including the Western Bay Adoption Service, regional Safeguarding Boards, Integrated Family Support Service, Regional Collaborative Committee for Supporting People, Youth Justice and Early Intervention Service.

- 5.2 The governance of the Western Bay Programme is well established and fit for purpose in fulfilling the priorities identified by the Regional Partnership Board and the requirements of the SSWBWA. Improved engagement and participation of other sectors including the third and independent sectors has been developed through the programme.
- 5.3 The regional partnership arrangements and work programmes are supported by the Western Bay Programme Office, hosted by the City & County of Swansea. The Programme Office works across partner organisations to deliver on the Regional Partnership Board priority areas of work and provides business support to the Regional Partnership Board and to the transformational Programme and Project Boards which support the Board.
- 5.4 The City and County of Swansea is the host authority for the Western Bay Programme Office. To date the posts (staffing), work programmes, meetings and activities have been funded by the Delivering Transformation Grant combined with the Integrated Care Fund (formerly Intermediate Care Fund). The Partnership (s33) Agreement will formalise the arrangements for the Programme Office and establish a pooled fund arrangement drawing on the Revenue Support Grant and the Integrated Care Fund.
- 5.5 The Delivering Transformation Grant has previously supported the development of the population assessment; the Social Enterprise support programme delivered by three County Voluntary Councils; costs associated with the Regional Citizen panel and communication and engagement activities, including the Western Bay web-site, as well as provision of expert advice.
- 5.6 Skills and capacity to deliver regional working arrangements across health and social care and across local authority and sectoral boundaries are scarce and the experience which has been built up among the Western Bay Programme Office staff over the past 3-4 years is valuable to the programme going forward. The importance of retaining the knowledge and experience in the current team and providing some certainty to experienced staff, with a proposed extension of contracts for three years to 2020 (including a review in 2019) was agreed through support of a business case endorsed by the Western Bay Leadership Group (Local Authority and Health Board Chief Executives and Directors in November 2016).

6. Financial Impact

- 6.1 The financial contributions and funding are set out in Appendix 2.

7. Equality Impact

- 7.1 There are no equality or engagement implications associated with this report.

8. Workforce Impact

- 8.1 The City & County of Swansea employs the Western Bay Programme Office staff, some of whom are employed on fixed term contracts, others are seconded from partner organisations.

9. Legal Impacts

- 9.1 The establishment of a Partnership Agreement under s33 of the National Health Services (Wales) Act 2006, creates legal obligations which will underpin the resourcing of the Western Bay Programme Office and will provide a transparent and auditable basis for the future of this shared resource.
- 9.2 The Agreement and the governance arrangements contained therein will be subject to annual review to ensure that it continues to be fit for purpose.

10. Risk Management

- 10.1 An overall risk log is maintained by the Western Bay Programme Office in relation to the Western Bay programme. Individual risk logs are maintained by individual work programmes and projects that make up the Western Bay Health and Social Care programme.

11. Consultation

- 11.1 There is no requirement under the Constitution for external consultation on this item.

12. Recommendations

- 12.1 Endorse the principles of the Partnership Agreement for Western Bay Programme Infrastructure, whereby the City & County of Swansea is the host authority, with the three statutory partners of Bridgend County Borough Council, Neath Port Talbot County Borough Council and the ABMU Health Board
- 12.2 Authorise the Chief Social Services Officer to approve and arrange for the execution of the final version of the Partnership Agreement in consultation with the Head of Legal Services and the Section151 Officer
- 12.3 Authorise the Chief Social Services Officer in consultation with the Head of Legal Services and the Section151 Officer to make any future minor changes to the executed Partnership Agreement.

13. Reason for Proposed Decision

- 13.1 To formalise the partnership funding arrangements in relation to the Western Bay Programme infrastructure and to establish a pooled fund arrangements hosted by the City and County of Swansea.

14. Implementation of Decision

14.1 The decision is proposed for implementation after the three day call in period

Appendices

Appendix 1: Membership of Western Bay Regional Partnership Board

Appendix 2: Financial contributions and budget

List of Background Papers

Social Services and Wellbeing (Wales) Act 2014

Part 9 Code of Practice (Partnership arrangements)

Officer Contact

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**Caring Together
Western Bay**
Health and Social Care Programme
**Gofalu Gyda'n Gilydd
Bae'r Gorllewin**
Rhaglen Iechyd a Gofal Cymdeithasol

Western Bay Regional Partnership Board

Name:	Partnership Body / Partner Organisation:	Role:
Cllr Rob Stewart	C&C of Swansea	Leader / Chair of RPB
Prof. Andrew Davies	ABMU HB	Chairman / Vice Chair of RPB
Cllr Huw David	Bridgend CBC	Leader
Cllr Rob Jones	NPT CBC	Leader
Cllr Phil White	Bridgend CBC	Member/Portfolio Holder – Social Services & Early Help
Cllr Dhanisha Patel	Bridgend CBC	Member/Portfolio Holder – Wellbeing & Future Generations
Cllr Peter Richards	NPT CBC	Member/Portfolio Holder – Adult Social Services & Health
Cllr Alan Lockyer	NPT CBC	Member/Portfolio Holder – Children's Social Services
Cllr Clive Lloyd	C&C of Swansea	Member / Deputy Leader
Cllr Mark Child	C&C of Swansea	Member/Portfolio Holder – Health & Wellbeing
Alex Howells	ABMU HB	Interim Chief Executive
Siân Harrop-Griffiths	ABMU HB	Director of Strategy
Maggie Berry	ABMU HB	Non Member Officer
Susan Cooper	Bridgend CBC	Corporate Director of Social Services & Wellbeing & 'Lead Director' for Western Bay

Nick Jarman	NPT CBC	Director for Social Services, Health & Housing
Dave Howes	C&C of Swansea	Chief Officer for Social Services
Melanie Minty	Care Forum Wales	Policy Advisor
Gaynor Richards	NPT CVS	Third Sector Representative (CVC)
Emma Tweed	Care and Repair	Third Sector Representative (National)
Carwyn Tywyn	Mencap Cymru	Third Sector Representative (Local)
Rosita Wilkins	Service User / Citizen Representative	Service User / Citizen Representative
Linda Jagers	Carer / Volunteer Ambassador for Carers Wales	Carers Representative
Co-opted Members		
Darren Mepham	Bridgend CBC	Chief Executive / Chair of Western Bay Leadership Group
Steven Phillips	NPT CBC	Chief Executive
Phil Roberts	C&C of Swansea	Chief Executive
Sara Harvey	Western Bay Programme	Western Bay Programme Director

Table 1: Available funding Welsh Government Revenue Support Grant budget 2016/17: Total Fund £491,000

Revenue Support Grant split 2017/18:

Partner	£	%
Bridgend CBC	127,000	26
NPT CBC	141,000	29
CCoS	223,000	45

Additional contribution from Intermediate Care Fund (held by ABMU):

Older People Fund, proportion for regional staffing costs for Intermediate Care Services: **£169,146**

LD Fund, proportion for regional staffing costs for Contracting and Procurement Project: **£112,330**

TOTAL FUND AVAILABLE: £772,476

Percentage contribution split of Total Fund:

Partner	£	%
Bridgend CBC	127,000	16
NPT CBC	141,000	18
CCoS	223,000	29
ABMU	281,476	36

Table 2 - Western Bay Costs 2017/18

Western Bay Programme Office Core Salary Costs (Programme Director, WB Programme Co-ordinator, Programme Administrator, Communication and Engagement Officer, Community Service Programme Co-ordinator, Project Co-ordinator (NEW))	£341,088
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Overheads, Training, Expert Advice, Events, Workshops, Citizen Panel Meetings, RPB meetings	£37,000
Additional Regional Resource Requirements (Expert advice for Care Homes, Third Sector Social Enterprise Costs)	£112,912
RSG Funded Costs	£491,000
Community Services Programme - Salary Costs (Community Services Intermediate Care Manager, ICF co-ordinators x 3)	£169,146
Contracting and Procurement Project – 2 key regional posts: WB Implementation Manager and WB Contracting Officer	£112,330
TOTAL COSTS	£772,476

Note:

Additional regional posts for the Contracting and Procurement Project and WCCIS Project are funded through ICF 17/18.

The Regional Carers Co-ordinator is funded via the Carers transition funding.